



Eastern Area Planning Committee

Date: Wednesday, 5 October 2022
Time: 10.00 am
Venue: The Allendale Centre, Hanham Road, Wimborne, Dorset, BH21 1AS

Members (Quorum)

Mike Barron, Toni Coombs (Chairman), Shane Bartlett (Vice-Chairman), Alex Brenton, Robin Cook, Mike Dyer, Barry Goringe, David Morgan, Julie Robinson, David Tooke, Bill Trite and John Worth

Chief Executive: Matt Prosser, County Hall, Dorchester, Dorset DT1 1XJ

For more information about this agenda please contact Democratic Services
Meeting Contact 01305 224175 - david.northover@dorsetcouncil.gov.uk

Members of the public are welcome to attend this meeting, apart from any items listed in the exempt part of this agenda.

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Agenda

Item	Pages
1. CHAIRMAN'S INTRODUCTION AND ACKNOWLEDGEMENT OF THE PASSING OF QUEEN ELIZABETH II AND THE SUCCESSION OF KING CHARLES III	
2. APOLOGIES	
To receive any apologies for absence	
3. DECLARATIONS OF INTEREST	
To disclose any pecuniary, other registrable or personal interest as set out in the adopted Code of Conduct. In making their decision councillors are asked to state the agenda item, the nature of the interest and any action they propose to take as part of their declaration.	

If required, further advice should be sought from the Monitoring Officer in advance of the meeting.

4. MINUTES 3 - 10

To confirm the minutes of the meeting held on 7 September 2022.

5. PUBLIC PARTICIPATION 11 - 14

Members of the public wishing to speak to the Committee on a planning application should notify the Democratic Services Officer listed on the front of this agenda. This must be done no later than two clear working days before the meeting.

The deadline for notifying a request to speak is 8.30am on Monday 3 October 2022.

Please refer to Guide to Public Speaking at Planning Committee attached.

6. P/VOC/2022/01598 - TO VARY CONDITION 2, 3, 4, 6, 9 AND 19 OF PA 3/21/1556/FUL (REDEVELOPMENT OF WIMBORNE MARKET TO CONTINUING CARE COMMUNITY COMPRISING OF 67 AGE RESTRICTED APARTMENTS, 26 AGE RESTRICTED BUNGALOWS, 6 AGE RESTRICTED CHALET BUNGALOWS, ONE WELLNESS CENTRE, 9 OPEN MARKET HOUSES, PARKING , HIGHWAY IMPROVEMENTS AND PEDESTRIAN LINK (DESCRIPTION AMENDED 24.09.2021 AS AGREED TO INCLUDE DWELLING NUMBERS)) TO ALLOW FOR:- AMEND INCORRECT PLANS - INCLUDE PHASING PLAN - REWORDING OF PRE-OCCUPATION CONDITIONS TO REFER TO PHASING AT WIMBORNE MARKET STATION TERRACE WIMBORNE MINSTER 15 - 46

7. URGENT ITEMS

To consider any items of business which the Chairman has had prior notification and considers to be urgent pursuant to section 100B (4) b) of the Local Government Act 1972

The reason for the urgency shall be recorded in the minutes.



EASTERN AREA PLANNING COMMITTEE

MINUTES OF MEETING HELD ON WEDNESDAY 7 SEPTEMBER 2022

Present: Cllrs Mike Barron, Toni Coombs (Chairman), Shane Bartlett (Vice-Chairman), Alex Brenton, Mike Dyer, Barry Goringe, David Morgan, Julie Robinson and David Tooke

Apologies: Cllrs Robin Cook, Bill Trite and John Worth

Also present: Cllr David Walsh

Officers present (for all or part of the meeting): Mike Garrity, Elizabeth Adams, Peter Walters, Steve Savage, Lucy Page, Sarah Barber, Phil Crowther and David Northover

281. Apologies

Apologies for absence were received from Cllrs Robin Cook, Bill Trite and John Worth.

282. Declarations of Interest

No declarations of disclosable pecuniary interests were made at the meeting.

283. Minutes

The minutes of the meeting held on 20 July 2022 were confirmed.

284. Public Participation

Representations by the public to the Committee on individual planning applications are detailed below. There were no questions, petitions or deputations received on other items on this occasion.

285. Planning Applications

Members considered written reports submitted on planning applications as set out below.

286. P/FUL/2022/03143 - Change of use from agricultural to 8 no. self-storage (B8 storage only) units at Walston Poultry Farm Ltd, Gaunt's Common, BH21 4JR

The Committee considered application P/FUL/2022/03143 for the change of use from agricultural to 8 no. self-storage (B8 storage only) units at Walston Poultry Farm Ltd, Gaunt's Common, BH21 4JR.

With the aid of a visual presentation, and taking account the detail in the report, officers provided context of what the main proposals, principles and planning issues of the development were; how these were to be progressed; and what this change of use entailed. The presentation focused on not only what the development entailed and its detailed design, but what effect it would have on residential amenity, the highway network and the character the area, taking into account the policies against which this application was being assessed.

Plans and photographs provided an illustration of how the storage units were to be developed and how they would make use of the existing building there as a basis for what was to be developed, how it would look like and its dimensions – those specifications to be finalised at a later stage in liaison with officers; access and highway considerations; environmental and land management considerations – taking account of the Grade II Listed Building – Little Thatch, that it was adjacent to ancient woodland and to Holt and West Moors Heaths SSSI and was within the Green Belt; drainage and water management considerations, the means of landscaping and screening and the development's setting within that part of Gaunt's Common.

Officers showed the development's relationship with other adjacent residential development, with the characteristics, topography and elevations of the site being shown. Views into the site and around it was shown, which provided a satisfactory understanding of all that was necessary. The site had previously been used as a poultry farm and what buildings were currently there and how they would be transformed and renovated to provide for the storage units was explained. The processes necessary for change of use was explained in detail too.

The previous planning history of the site was outlined explaining in what way a previous application refusal had now been addressed to make this application acceptable.

What assessment had been made in the officers coming to their recommendation were drawn to the attention of the Committee, with the proposal being considered to be acceptable in relation to previous issues now being addressed and that, although industrial estates were preferred locations for storage and distribution uses, there was satisfaction that the proposed re-use of existing buildings for 8 self-storage units could, in principle, be acceptable in this location provided that the requirements of policy PC4 'The Rural Economy' were met.

Moreover, the Highway Authority considered there to be no adverse highway implications given that there were currently no restrictions on the agricultural use of the site; the removal of movements associated with the existing agricultural use would be a general highway benefit; individual storage units were typically accessed by cars and light vans so the use by HGVs was

anticipated to reduce and that a condition to secure the manoeuvring, parking and loading areas be applied.

Officers adjudged that the benefits associated with the reuse of existing buildings for economic purposes, the reduction in ammonia and nitrogen emissions in close proximity to the SSSI, the removal of slow-moving farm traffic from the highways and the ability to control future use by the imposition of conditions weighed in favour of the application and that any permission could be satisfactorily controlled by condition so as to overcome the previous reasons for refusal and that, on balance, the application accorded with Local Plan and national planning policies when considered as a whole. Those assessments formed the basis of the officer's recommendation to refuse the application.

From formal consultation, Holt Parish Council had objected on the grounds that the enterprise was not appropriate for the rural parish and given the site constraints, there would inappropriate commercial activity due to HGV movements, increased traffic, noise and local disruption; there was a lack of suitable infrastructure and highways to support the use and road safety concerns and would have an adverse effect on residential amenity. The adjoining Parish Council of Hinton were concerned about traffic management in Gaunt's area.

The local Ward Member for Stour and Allen Vale, Cllr Robin Cook, considered that the proposal could have a considerable negative effect on the village and asked that it be refused.

Adam Bennett, local resident, considered the application to be given the highway considerations in such a constrained rural, residential area considering it to be an unsustainable enterprise in such a rural location and did not meet local need. There were currently no clear details of how the development would look or its size, layout or what parking arrangements there were to be. Given all this he considered the application should be refused.

Brett Spiller, for applicant, considered that the low impact use of redundant buildings to be of economic benefit with traffic issues not being a concern and outstanding issues having been addressed. The previous unfettered use had not given cause for concern and what was being proposed would be better regulated. In providing for improved amenity, he asked for the application to be approved.

Simon McCorkle, local resident, expressed concern at the highway and access issues he considered would be generated by this proposal and that, on that basis, the application should be refused.

Having heard what was said, officers responded to some of the pertinent issues raised, being confident that each one could be addressed by the provisions of the application.

The opportunity was then given for members to ask questions of the presentation and what they had heard, in seeking clarification of aspects so

as to have a better understanding in coming to a decision.

Some important points raised, some of which they considered still required clarification, were:-

- for what purposes would the units be used
- how frequently they would be used
- by whom would they be used – public or commercial
- what could and could not be stored there – a need for an informative note to account for this.
- how what was being stored there would be managed, monitored and regulated
- how traffic would be managed and the access and parking arrangements

Officers addressed the questions raised – and provided what clarification was needed - providing what they considered to be satisfactory answers, which the Committee understood. As to what could and could not be stored there, other agencies would regulate this, under licence and their own prescriptions.

From debate, the majority of the Committee considered the recommendation to not be acceptable on the grounds pertaining to the previous refusal - as set out in paragraph 15.1.1, 15.1.2 and 15.1.3 of the officers report : -

- being in an unsustainable location,
- insufficient information about the number and nature of future users or any way to reasonable way to control trip rates.
- notwithstanding the opportunity to control the hours of operation, the proposal is anticipated to result in harm to neighbouring amenity from increased vehicular trip rates associated with multiple storage units along the narrow access However, some members considered the application to be acceptable as it would make best use of the existing buildings there and in light of no objection from the Highway's Officer.

Having had the opportunity to discuss the merits of the application and an understanding of all this entailed; having taken into account the officer's report and presentation; the written representation; and what they had heard at the meeting, in being proposed by Councillor David Tooke and seconded by Councillor Mike Barron, on being put to the vote, the Committee agreed - by 5:2 (with 1 abstention) - to refuse permission.

Resolved

That application P/FUL/2022/03143 be refused.

Reasons for Decision

Pertaining to the basis of the previous refusal under paragraph 15.1.1, 15.1.2 and 15.1.3 of the officer's report.

287. P/FUL/2022/01864 - Kimmeridge Car Park, Kimmeridge Bay

The Committee considered application P/FUL/2002/01864 for a seasonal change of use for parking of catering vehicles, providing a dining area and siting of associated temporary at Kimmeridge Car Park, Kimmeridge Bay.

With the aid of a visual presentation, and taking account the detail in the report, officers provided context of what the main proposals, principles and planning issues of the development were, taking into account the policies against which this application was being assessed.

Plans and photographs provided an illustration of how the development was to look – including its design, dimensions, configuration and appearance; access and highway considerations; environmental and land management considerations; landscaping and screening issues; and the development's setting within that part of Kimmeridge. The development was design to create a number of jobs and contribution to the local economy

Particular environmental considerations and constraints were that the site was within the Purbeck Heritage Coast; near Grade II listed buildings; adjacent to UNESCO World Heritage Site; within the Dorset AONB; within a Minerals and Waste Safeguarding Area and had a series of Public Rights of Way across the site.

Officers showed the development's relationship with Kimmeridge, the coast, shoreline and countryside development, with the characteristics and topography of the site being shown, particularly the openness of the site. Views around the site were shown, which provided a satisfactory understanding of all that was necessary. The site had previously been used for such purposes as being proposed but on a temporary basis.

The Landscape Officer particularly felt that the scale of the development and its duration would seriously compromise the openness and isolation of this environmentally sensitive and important area and adversely affect its attractiveness. There was no readily available screening measure which could be used to diminish its visual impact.

What assessment had been made in the officers coming to their recommendation were drawn to the attention of the Committee, with the proposal being considered to be unacceptable in relation to material planning considerations as the proposed development was considered to result in harm to the character of the Area of Outstanding Natural Beauty by virtue of developing a piece of land in a sensitive location that was otherwise characterised by its isolation and openness. The benefit arising from the creation of part-time seasonal employment was not seen to be sufficient to outweigh the harm. These assessments formed the basis of the officer's recommendation to refuse the application.

The opportunity was provided for speakers to address the Committee.

Having heard what was said, officers responded to some of the pertinent issues raised, being confident that each one could be addressed by the provisions of the application.

The opportunity was then given for members to ask questions of the presentation and what they had heard, in seeking clarification of aspects so

as to have a better understanding in coming to a decision.

Some important points raised, some of which they considered still required clarification, were:-

- What would be the configuration of the site
- What would its footprint be
- What would be the tarpaulin
- how traffic would be managed and the access and parking arrangements

Officers addressed the questions raised – and provided what clarification was needed - providing what they considered to be satisfactory answers, which the Committee understood. As to what could and could not be stored there, other agencies would regulate this, under licence and their own prescriptions.

From debate, the majority of the Committee considered the proposal to be acceptable and would provide an economic benefit to the locality and Dorset in general and would provide a service that those visiting the bay might well expect and appreciate and have come to expect elsewhere.

Having had the opportunity to discuss the merits of the application and an understanding of all this entailed; having taken into account the officer's report and presentation; the written representation; and what they had heard at the meeting, on being put to the vote, the Committee agreed to grant permission subject to appropriate conditions - to be determined by officers with the Chairman and Vice-Chairman.

Resolved

That planning application P/FUL/2022/01864 be granted permission subject to appropriate conditions - to be determined by officers with the Chairman and Vice-Chairman.

288. **P/FUL/2021/05633 - Sever land and erect a detached 3 bedroom chalet bungalow with associated vehicular access and parking at Old Oaks, Verwood**

The Committee considered application P/FUL/2021/05633 to sever land and erect a detached 3 bedroom chalet bungalow with associated vehicular access and parking at Old Oaks, Verwood.

What the proposal entailed and how this would be achieved was explained. What impact it would have on residential amenity was also taken into consideration. There was considered to be no adverse impact on the tree on site with construction work having mitigation measures to that effect.

From debate, the majority of the Committee considered the proposal to be acceptable.

Having had the opportunity to discuss the merits of the application and an understanding of all this entailed; having taken into account the officer's report and presentation; the written representation; and what they had heard at the meeting, on being put to the vote, the Committee agreed to grant permission subject to appropriate conditions set out in the report.

Resolved

That application P/FUL/2021/05633 be granted permission, subject to appropriate conditions set out in the report.

289. P/FUL/2021/05535 - Change of use of verge to form part of residential curtilage. Erect detached carport and vehicular access between carport and adopted highway at Old Oaks, Verwood

The Committee considered application P/FUL/2021/05535 for a change of use of verge to form part of residential curtilage and to erect a detached carport and vehicular access between carport and adopted highway at Old Oaks, Verwood.

What the proposal entailed and how this would be achieved was explained. What impact it would have on residential amenity was also taken into consideration. Again, there was considered to be no adverse impact on the tree on site with construction work having mitigation measures to that effect.

From debate, the majority of the Committee considered the proposal to be acceptable.

Having had the opportunity to discuss the merits of the application and an understanding of all this entailed; having taken into account the officer's report and presentation; the written representation; and what they had heard at the meeting, on being put to the vote, the Committee agreed to grant permission subject to appropriate conditions set out in the report.

Resolved

That application P/FUL/2021/05535 be granted permission, subject to appropriate conditions set out in the report.

290. Urgent items

There were no urgent items.

291. Exempt Business

There was no exempt business.

Duration of meeting: 10.00 am - 2.00 pm

Chairman

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A Guide to Public Speaking at Planning Committee

All members of the public are welcome to attend formal meetings of Planning Committees to listen to the debate and the decisions being taken.

If you have written to the Council during the consultation period about an application that is to be considered by the committee, any relevant planning or rights of way issues raised in your letter will be appraised by the case officer and summarised within the committee report. You will also receive a letter informing you of the committee date and inviting you to attend the meeting.

The agenda for the meeting is normally published five working days before the committee date and is available to view on the council's website at <https://moderngov.dorsetcouncil.gov.uk/mgListCommittees.aspx?bcr=1> or via the Modern.gov app which is free to download.

You can also track progress of a planning application by visiting the council's website at <https://www.dorsetcouncil.gov.uk/planning-buildings-land/planning/planning-application-search-and-comment.aspx>.

Alternatively you can contact a member of the Democratic Services Team on 01305 251010 or email david.northover@dorsetcouncil.gov.uk for Eastern Area Planning Committee, megan.r.rochester@dorsetcouncil.gov.uk for Northern Area Planning Committee denise.hunt@dorsetcouncil.gov.uk for Western and Southern Area Planning Committee and elaine.tibble@dorsetcouncil.gov.uk for Strategic Planning Committee. They will be able to advise you on whether an application will be considered by a committee meeting.

Formal meetings are open to the press and the public and during the meeting you may come and go as you wish. Please keep disruption to a minimum to allow the business to be conducted smoothly. Members of the press and public will normally only be asked to leave the meeting if confidential/exempt items are to be considered by the committee.

Members of the committee and the public have access to individual representation letters received in respect of planning applications and rights of way matters in advance of the meeting. It is important to note that any comments received from the public cannot be treated as confidential.

How do I register to speak?

Planning committee meetings are held in public but they are not a public meeting; as a result you need to register to speak as below.

The first three members of the public, including any community or amenity group, who register to speak, for and against the application, including the applicant or their representative (maximum six in total) will be invited to address the committee. If the applicant or their representative registers to speak, then only the first two members of the public who wish to speak for the application may address the Committee. MPs need to register in the same way and will count as one of the six speakers.

If you wish to address the committee at the planning meeting it is essential that you contact the Democratic Services Team on 01305 251010 or email addresses set out above before 8.30am at least two clear working days before the meeting. If you do not register to speak, you will not normally be invited to address the committee. When contacting the Democratic Services Team you should advise which application you wish to speak on, whether you are objecting or supporting the application and provide your name and contact details.

The Member who chairs Planning Committee

Ultimately the Chairman of the Planning Committee retains the power to determine how best to conduct a meeting. The processes identified below are therefore always subject to the discretion of the Chairman.

What will happen at the meeting and how long can I speak for?

The Chairman will invite those who have registered to speak to address the committee. Each speaker will have up to **three** minutes each to address the committee.

When addressing the committee members of the public should:

- keep observations brief and relevant;
- speak slowly and clearly;
- for rights of way matters, limit views to those relevant to the legal tests under consideration;
- for planning matters limit views to relevant planning issues such as:
 - the impact of the development on the character of the area;
 - external design, appearance and layout;
 - impact of the development on neighbouring properties;
 - highway safety;
 - planning policy and government guidance.
- avoid referring to issues such as safety, maintenance and suitability for rights of way definitive map modification matters, as they cannot be taken into account;
- avoid referring to matters, which are not relevant to planning considerations, such as:
 - trade objections from potential competitors;

- personal comments about the applicant;
 - the developer's motives;
 - moral arguments;
 - matters covered by other areas of law;
 - boundary disputes or other private property rights (including restrictive covenants).
- remember you are making a statement in public: please be sure that what you say is not slanderous, defamatory or abusive in any way.

Can I provide handouts or use visual aids?

No. Letters and photographs, or any other items must not be distributed at the meeting. These must be provided with your written representations during the consultation period in order to allow time to assess the validity, or otherwise, of the points being raised. To ensure fairness to all parties, everyone needs to have the opportunity to consider any such information in advance to ensure that any decision is reasonably taken and to avoid potential challenge.

What happens at the Committee?

After formal business such as declarations of interest and signing of minutes the meeting moves on to planning applications.

- The planning / rights of way officer will present the application including any updates.
- The Chairman will invite those who have registered to speak to address the committee and each speaker is allocated a maximum of three minutes.
- The applicant or their representative will be allowed up to three minutes speaking time in total between them both.
- The order of speaking will normally be: individual members of the public and groups; the applicant or their representative and then; parish/town council representative. Any such group or council will normally be given one three minute slot each for any representations to be made on its behalf.
- If one or more of the relevant Dorset Council Ward Members wishes to address the committee, they will each be allowed three minutes to do so.
- Neither the objectors or supporters will normally be questioned. However, the Chairman may ask questions to clarify a point of fact in very exceptional circumstances.
- Public participation then ends and the committee will enter into the decision making phase. During this part of the meeting only members of the

committee and officers may take part.

- The Chairman of the Committee has discretion over how this protocol will be applied and has absolute discretion over who can speak at the meeting.

You should not lobby members of the committee or officers immediately prior to or during the committee meeting. Members of the public should also be aware that members of the committee are not able to come to a view about a proposal in advance of the meeting because if they do so it may invalidate their ability to vote on a proposal. Equally any communication with members of the committee during the meeting is to be avoided as this affects their ability to concentrate on the matters being presented at that time.

You should note that the council has various rules and protocols relating to the live recording of meetings.

What happens after the Committee?

The minutes, which are the formal record of the meeting, will be published after the meeting and available to view in electronic and paper format, as a matter of public record, for a minimum of six years following the date of the meeting. Please note that if you attend a committee meeting and make oral representations to the committee, your name, together with a summary of your comments will be included in the minutes of the meeting.

Application Number:	P/VOC/2022/01598		
Webpage:	https://planning.dorsetcouncil.gov.uk/		
Site address:	Wimborne Market Station Terrace Wimborne Minster		
Proposal:	<p>Vary condition 2, 3, 4, 6, 9 and 19 of PA 3/21/1556/FUL (Redevelopment of Wimborne Market to continuing care community comprising of 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link (description amended 24.09.2021 as agreed to include dwelling numbers)) to allow for:</p> <ul style="list-style-type: none"> - amend incorrect plans - include phasing plan - rewording of pre-occupation conditions to refer to phasing 		
Applicant name:	Mr S Paul		
Case Officer:	Naomi Shinkins		
Ward Member(s):	Cllr Bartlett and Cllr Morgan		
Publicity expiry date:	27 May 2022	Officer site visit date:	22 April 2022
Decision due date:	30 June 2022	Ext(s) of time:	12 October 2022

5 OCTOBER 2022 COMMITTEE UPDATE

This application was presented at committee on 20 July 2022 and was deferred for the reasons listed below.

1. Implications of the proposed phasing plan

2. Lack of construction management plan details

Additional information submitted since the application was deferred in July 2022 includes:

- Updated Construction Traffic Management Plan and Construction Method Statement for the discharge of condition 5 of PA 3/21/1556/FUL.

- Legal opinion related to whether construction traffic routes can be refused.

Following receipt of that additional information, the officer report has been updated in relation to these items where relevant as identified in paragraph titles. For ease of reference updated text is highlighted in BOLD ITALICS font.

1.0 The application is to be determined by committee under paragraph 153 of the Dorset Council constitution, where the original permission was expressly granted by the Planning Committee.

2.0 Summary of recommendation:

(update not required – no change)

GRANT subject to conditions for the following reason:

- Proposed changes to conditions only allow construction and occupation in phases and do not materially change the nature of the conditions to be amended.

3.0 Reason for the recommendation:

(update not required – no change)

- Para 14 of the National Planning Policy Framework (NPPF) sets out that permission should be granted for sustainable development unless specific policies in the NPPF indicate otherwise
- Proposed changes to conditions only allow construction and occupation in phases and do not materially change the nature of the conditions to be amended.
- There are no material considerations which would warrant refusal of this application.

4.0 Key planning issues

(update not required – no change)

Issue	Conclusion
Principle of development	Acceptable – established under PA 3/21/1556/FUL
Scale, design, impact on character and appearance	Acceptable – no changes proposed to the approved design
Impact on amenity	Acceptable – no changes proposed to the approved design
Impact on landscape or heritage assets	Acceptable – no changes proposed to the approved design

Economic benefits	Acceptable – no changes proposed to the approved design
Access and Parking	Acceptable – no changes proposed to the approved design
EIA	N/A

5.0 Description of Site

(update not required – no change)

- 5.1 The application site, which is generally flat and extends to approximately 2 ha, is situated approximately 1km to the ESE of the centre of Wimborne Minster. The site is currently in occasional use as a market and contains a number of late 20th century market buildings and a 1994 multi-storey car park. The remainder of the site is generally hardstanding (tarmac) and used for surface car parking.
- 5.2 It is noted the application site is within the Urban Area of Wimborne and Colehill and some 400m from the Town Centre boundary. It is also within the vicinity (within 5 km and beyond 400m) of Ferndown Common SSSI which is a Site of Special Scientific Interest (SSSIs) and forms part of the 'Dorset Heathlands', recognised for their national and international importance for nature conservation.
- 5.3 As noted, the site is predominantly hard standing and has little or no vegetation within the site. There is some existing vegetation adjacent to the western boundary, but no trees of significance are located on the site.
- 5.4 The site is surrounded by residential areas to the north (Grenville Road, Richmond Road, Leigh Gardens), east (Charles Keightly Court, Days Court) and west (Station Terrace), and Riverside Park Industrial Estate to the south.
- 5.5 The area is typified by Victorian tree lined streets made up of predominately larger semi-detached and detached villas. There are more modern infills at Grenville Road and also smaller Victorian terraced cottages along Station Terrace. To the south of the site is the Riverside Industrial Estate. While not within a Conservation Area, the site does sit within the context of the Rowlands Hill/ St Johns Hill Conservation Area and a non-designated heritage asset, the Old Granary 1 Station Terrace. The site has good connections to Wimborne town centre and also to the River Stour.
- 5.6 The main access to the existing market is via the Industrial Estate with access points also located on Station Terrace to the west and Grenville Road to the north.

6.0 Description of Development

(update provided in bold italics)

- 6.1 The approved development under PA 3/21/1556/FUL allowed for the redevelopment of the market site to provide 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, 9 open market houses, wellness centre, open space, allotments, parking, associated highway improvements and a pedestrian link. Age restrictions would be 70 years of age for the apartments and 65 for the bungalows/chalet bungalows.

6.3 ***A non-material application, P/NMA/2022/02053, was approved in August 2022:***

Non material amendment to Approved P/A App Number 3/21/1556/FUL (Redevelopment of Wimborne Market to continuing care community comprising of 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link (description amended 24.09.2021 as agreed to include dwelling numbers)) for the substitution and correction of plans listed in Condition 2 to increase floor areas and variation of the description of development to amend number of bungalows and chalet bungalows.

- 6.3 A summary of the approved development is as follows:

Accommodation type	Number of units	Number of storeys & height (approx.)	Parking provision	Access
Age restricted Apartment Block (age restriction 70)	67	3 storeys Ridge – 11.5m Eaves – 9m	100 spaces for all 99 age restricted units	Grenville Road
Age restricted bungalows (age restriction 65)	22 (previously 26 but amended to 22 under the NMA application)	1 storey Ridge – 4.3m Eaves – 2.5m	As above	Grenville Road – 7 Station Terrace - 19
Age restricted chalet bungalows (age restriction 65)	10 (previously 6 but amended to 10 under	1.5 storeys Ridge – 6-7m Eaves – 3.5m	As above	Station Terrace

	<i>the NMA application</i>			
Open market houses	9	2 storeys Ridge – 7.5m Eaves – 5m	18 allocated and 2 visitor spaces	Grenville Road
Wellness Centre	1	1 storey Ridge – 4.3m Eaves – 2.5m	Provision included as part of age restricted provision	Grenville Road

6.4 This Section 73 application seeks to vary conditions 2, 3, 4, 6, 9 and 19 of PA 3/21/1556/FUL to allow for the following:

- amend incorrect plans
- include phasing plan
- rewording of pre-commencement conditions to refer to phasing

6.5 Conditions to be varied are as follows:

	Approved Condition	Proposed Condition
2	The development hereby permitted shall be carried out in accordance with the following approved plans: <i>(see decision notice 3/21/1556/FUL for full list of plans)</i>	The development hereby permitted shall be carried out in accordance with the following approved plans: <i>(plan list amended as set out in condition 2 of this report)</i>
3	Before the development is occupied or utilised the first 10.00 metres of each vehicular access, measured from the rear edge of the highway (excluding the vehicle crossing – see the Informative Note below), must be laid out and constructed to a specification submitted to and approved in writing by the Planning Authority.	<i>Before each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site Sequencing</i> is occupied or utilised the first 10.00 metres of each vehicular access, measured from the rear edge of the highway (excluding the vehicle crossing – see the Informative Note below), must be laid out and constructed to a specification submitted to and approved in writing by the Planning Authority.
4	Before the development is occupied or utilised the access, geometric highway	<i>Before each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site</i>

	<p>layout, turning and parking areas shown on Drawing Number 0120 P09 must be constructed, unless otherwise agreed in writing by the Planning Authority. Thereafter, these must be maintained, kept free from obstruction and available for the purposes specified.</p>	<p><i>Sequencing</i> is occupied or utilised the access, geometric highway layout, turning and parking areas shown on Drawing Number 0120 P09 must be constructed, unless otherwise agreed in writing by the Planning Authority. Thereafter, these must be maintained, kept free from obstruction and available for the purposes specified.</p>
6	<p>The development hereby approved shall not be occupied unless and until the protected species mitigation measures as detailed in the approved mitigation plan dated 9th December 2020 have been completed in full unless any modifications to the agreed mitigation plan as a result of the requirements of a European Protected Species Licence or the results of subsequent bat surveys have first been submitted to and agreed in writing by the Local Planning Authority.</p> <p>Thereafter approved mitigation measures shall be permanently maintained and retained in accordance with the approved details, unless otherwise first agreed in writing by the Local Planning Authority.</p>	<p><i>Each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site</i></p> <p><i>Sequencing</i> hereby approved shall not be occupied unless and until the protected species mitigation measures as detailed in the approved mitigation plan dated 9th December 2020 have been completed in full.</p> <p>Thereafter approved mitigation measures shall be permanently maintained and retained in accordance with the approved details.</p>
9	<p>All hard and soft landscape shall be carried out prior to the occupation of any part of the development and the planting carried out in the first planting season following completion of the development. Any planting found damaged, dead or dying in the first five years following their planting are to be duly replaced with appropriate species.</p>	<p><i>In each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site</i></p> <p><i>Sequencing</i> all hard and soft landscape shall be carried out prior to the occupation of any part of the development and the planting carried out in the first planting season following completion of the development. Any planting found damaged, dead or dying in the first</p>

		five years following their planting are to be duly replaced with appropriate species.
19	Prior to the first occupation of the dwellings hereby approved, the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3 (1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed, and shall thereafter be retained and maintained in perpetuity.	Prior to the first occupation of the dwellings hereby approved, <i>in each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site Sequencing</i> , the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3 (1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed, and shall thereafter be retained and maintained in perpetuity.

7.0 Relevant Planning History

(update provided in bold italics)

App No	Proposal	Decision	Date
3/20/2172/FUL	Redevelopment of Wimborne Market to continuing care community comprising of 66 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link	Refuse	05/07/2021
<p>Reasons for refusal:</p> <ul style="list-style-type: none"> - A financial viability assessment has been submitted, however sufficient time has not been allowed to conclude if the proposed financial contribution is in line with Policy LN6. On this basis it is considered the proposal does not make provision 			

for a policy compliant level of affordable housing contribution, contrary to Policy LN3 and LN6 of the Local Plan Part 1 (2014).

- The site lies within 5km of Sites of Special Scientific Interest (SSSIs) which are also designated European wildlife sites, namely Dorset Heathlands Special Protection Area, Dorset Heaths Special Area of Conservation and Dorset Heathlands Ramsar. The proximity of these European sites means that determination of the application should be undertaken with regard to the requirements of the Conservation of Habitats and Species Regulations 2017, in particular Regulation 63. The proposal fails to secure the avoidance measures identified as necessary to mitigate the impact of the development, in combination with other plans and projects, on the integrity of the designated site as set out in the Dorset Heathlands Planning Framework Supplementary Planning Document (SPD) 2020-2025 and there are no imperative reasons of overriding public interest in support of the proposal. The development is therefore contrary to policy ME2 of the Christchurch and East Dorset Local Plan, Part 1 - Core Strategy adopted April 2014, the provisions of the National Planning Policy Framework, particularly paragraphs 175-177 and the Conservation of Habitats and Species Regulations 2017.
- The submitted Flood Risk Assessment and Drainage Strategy 'Wimborne Market, Wimborne – WFBA – Rev 02 (13/05/2021) – Ref No: SO-2620/2621-02-DE-0001' fails to demonstrate that flood risk will not increase as a result of the proposed development contrary to Policy ME6 of the Christchurch and East Dorset Local Plan: Part 1 (2014).

App No	Proposal	Decision	Date
3/21/1556/FUL	Redevelopment of Wimborne Market to continuing care community comprising of 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link (description amended 24.09.2021 as agreed to include dwelling numbers)	Granted	01/02/2022
P/NMA/2022/0205	Non material amendment to Approved P/A App Number 3/21/1556/FUL (Redevelopment of Wimborne Market to continuing care community comprising of 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link (description amended 24.09.2021 as	Granted	18/08/2022

	agreed to include dwelling numbers)) for the substitution and correction of plans listed in Condition 2 to increase floor areas and variation of the description of development to amend number of bungalows and chalet bungalows.		
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8.0 List of Constraints

(update not required – no change)

- Conservation Area
- Neighbouring LPA 1000m Buffer
- SSSI Impact Risk Zone
- Heathland 5km Consultation Area
- Airport Safeguarding
- Main Urban Area
- Contaminated Land - Medium Risk

9.0 Consultations

(update provided in bold italics)

All consultee responses can be viewed in full on the website.

Consultees

1. P - Wimborne Minster TC

Objection - Given that previously there was a requirement for conditions to be met prior to occupation unless there are now significant controlling conditions imposed by DC to permit this to be changed it makes a nonsense of the original requirement - irrespective of the clear interest of the developer to allow for the sale of properties as early as they wish. DC planning Officers are best placed to judge this but I believe my comment to still be valid.

2. DC - Conservation Officers

No Objection - The application relates to proposed variations to conditions of planning approval 3/21/1556/FUL and are outlined in a covering letter from The Planning Bureau (dated 14 February 2022). The variations broadly relate to changes to plans arising from some proposed layout and internal floor plan changes, changes to the housing mix and revisions to the conditions relating to the sequence of the works. Taking these proposed variations into account, it is not considered that they have the potential to affect the significance of heritage assets in a way that differs from our consultation response (dated 3 September 2021) submitted for application 3/21/1556/FUL

3. DC - Natural Environment Team

No Objection – Suggested amended wording is acceptable.

4. DC - Highways

July 2022 - No Objection

September 2022 – The Highways have been consulted on additional construction information submitted to discharge condition 5 of the original application. No objection to additional information provided.

5. DC - Env. Services - Protection

No Objection - Environmental Protection have no objection to the variation of condition 19, however the acoustic fence to be located along the site's southern boundary should be in place in its entirety before the occupation of properties in the proposed phase 1 and phase 2 stages. I would suggest the wording of the proposed varied condition 19 is amended to this affect.

Representations received

The application was advertised by site notice on 22 April 2022 with site notices displayed on Grenville Road, Station Road and at the entrance adjacent to the industrial estate. Additional notices were also erected on Leigh Gardens and Days Court on 6 May 2022.

No representations were received.

10.0 Relevant Policies

(update not required – no change)

10.1 Section 38(6) of the Planning and Compulsory Purchase Act 2004 states that planning applications must be determined in accordance with the development plan for an area, except where material considerations indicate otherwise. The development plan in this case comprises the Christchurch and East Dorset Local Plan and saved policies of the East Dorset Local Plan (2002).

10.2 The following policies of the Christchurch and East Dorset Core Strategy Part 1 (2014) are of particular relevance in this case:

- | | |
|------|---|
| KS1 | Presumption in favour of sustainable development |
| KS2 | Settlement Hierarchy |
| KS4 | Housing Provision in Christchurch and East Dorset |
| KS11 | Transport and Development |

- KS12 Parking Provision
- ME1 Safeguarding biodiversity and geodiversity
- ME2 Protection of the Dorset Heathlands
- ME3 Sustainable development standards for new development
- ME4 Renewable energy provision for residential and non-residential developments
- ME6 Flood Management, Mitigation and Defence
- HE1 Valuing and Conserving our Historic Environment
- HE2 Design of new development
- HE3 Landscape Quality
- HE4 Open Space Provision
- LN1 The Size and Type of New Dwellings
- LN2 Design, Layout and Density of New Housing Development
- LN3 Provision of Affordable Housing
- LN6 Housing for Vulnerable People
- LN7 Community Facilities and Services

10.3 The East Dorset Local Plan (2002) ("the Local Plan")

- DES2 Criteria for development to avoid unacceptable impacts from types of pollution.
- LTDEV1 Criteria for external lighting on developments.

Other

- 10.4 Dorset Heathlands Planning Framework Supplementary Planning Document (SPD) 2020-2025
- 10.5 The guidance contained in the National Planning Policy Framework 2019 (NPPF), and the National Planning Practice Guidance are also a material consideration.

11.0 Human rights

(update not required – no change)

Article 6 - Right to a fair trial.

Article 8 - Right to respect for private and family life and home.

The first protocol of Article 1 Protection of property.

This recommendation is based on adopted Development Plan policies, the application of which does not prejudice the Human Rights of the applicant or any third party.

12.0 Public Sector Equalities Duty

(update not required – no change)

As set out in the Equalities Act 2010, all public bodies, in discharging their functions must have “due regard” to this duty. There are 3 main aims:-

- Removing or minimising disadvantages suffered by people due to their protected characteristics
- Taking steps to meet the needs of people with certain protected characteristics where these are different from the needs of other people
- Encouraging people with certain protected characteristics to participate in public life or in other activities where participation is disproportionately low.

Whilst there is no absolute requirement to fully remove any disadvantage the Duty is to have “regard to” and remove or minimise disadvantage and in considering the merits of this planning application the planning authority has taken into consideration the requirements of the Public Sector Equalities Duty.

The proposed is a retirement living development designed with the aging population in mind. The proposed provides for the needs of older and disabled people and dwellings and other facilities will provide for residents with physical impairments and health care issues.

13.0 Financial benefits

(update not required – no change)

What	Amount / value
Material Considerations	
Affordable housing contribution	This application - £0
	3/21/1556/FUL - £1,066,219
	P/NMA/2022/0205 - £51,800
Heathland Mitigation	This application - £0
	3/21/1556/FUL - £111,164
Non Material Considerations	
CIL	No CIL due to reduced floor area

14.0 Climate Implications

(update not required – no change)

The proposed development is located in a sustainable urban location with access to the town centre and local facilities. A number of facilities are also provided on site, which is likely to reduce car journeys by residents.

A significant amount of landscaping will be added to what is currently a hard standing site.

The provision of renewable energy sources and water efficiency has been conditioned.

15.0 Planning Assessment

(update provided in bold italics)

- 15.1 The application site lies within the urban area of Wimborne and Colehill and is an existing brownfield site proposing residential accommodation for mainly (99 no.) age restricted accommodation and some (9 no.) open market units. The principle of development was established under the approval of PA 3/21/1556/FUL.
- 15.2 The proposed is to vary conditions 2 (approved plans plans), 3 (access construction), 4 (turning and parking), 6 (biodiversity mitigation), 9 (landscaping), 19 (acoustic fence) only. Therefore the following material considerations are assessed below:
- Highways
 - Biodiversity
 - Landscaping
 - Impact on neighbouring amenity
 - Other

Additional information submitted since the application was deferred in July 2022 includes:

- Updated Construction Traffic Management Plan and Construction Method Statement for the discharge of condition 5 of PA 3/21/1556/FUL.

- Legal opinion related to whether construction traffic routes can be refused.

The additional information and legal responses received are set out in more detail within the officer report in paragraphs 15.8-15.11.

HIGHWAYS

- 15.3 Approved access is from both Grenville Road (serving 70% of the development) and Station Terrace (serving the remaining 30% of the development). The main parking area is located fronting Station Terrace and with the remainder dispersed throughout the development. Pedestrian routes are provided throughout the site and roads are sufficiently wide enough to accommodate both vehicles and pedestrians.

- 15.4 Policy KS11 stipulates a number of general requirements in relation to new development, including that it be designed to provide safe access onto the highway network. Policy KS12 states that adequate vehicle and bicycle parking should be provided to serve new development.
- 15.5 This application seeks to vary condition 2 to amend incorrect plans and include an additional phasing plan. Amendments to incorrect plans is considered acceptable and changes as a result of phasing are considered below.
- 15.6 This application seeks to vary conditions 3 and 4 as follows and parking and access arrangements remain as previously approved:

	Approved Condition	Proposed Condition
3	Before the development is occupied or utilised the first 10.00 metres of each vehicular access, measured from the rear edge of the highway (excluding the vehicle crossing – see the Informative Note below), must be laid out and constructed to a specification submitted to and approved in writing by the Planning Authority.	<i>Before each phase of the development as set out in Drawing SO-2621-04-AC-0122__Site Sequencing</i> is occupied or utilised the first 10.00 metres of each vehicular access, measured from the rear edge of the highway (excluding the vehicle crossing – see the Informative Note below), must be laid out and constructed to a specification submitted to and approved in writing by the Planning Authority.
4	Before the development is occupied or utilised the access, geometric highway layout, turning and parking areas shown on Drawing Number 0120 P09 must be constructed, unless otherwise agreed in writing by the Planning Authority. Thereafter, these must be maintained, kept free from obstruction and available for the purposes specified.	<i>Before each phase of the development as set out in Drawing SO-2621-04-AC-0122__Site Sequencing</i> is occupied or utilised the access, geometric highway layout, turning and parking areas shown on Drawing Number 0120 P09 must be constructed. Thereafter, these must be maintained, kept free from obstruction and available for the purposes specified.

- 15.7 Changes to the condition only allow for the development to be built and occupied in phases and does not materially change the approved layout and design. Dorset Council Highways have been consulted and raise no objection to the proposed.

A third party concern was raised via the Town Council that the proposed phasing would impact negatively on surrounding areas. This was discussed with the

Highways team who advised a construction management plan condition is required. The construction management plan condition from the previously approved application has been carried across to this application and specifically requests *'the use and routing of heavy plant and vehicles'*. The discharge of this condition will require approval from the DC Highways Team.

15.8 Since the deferral at the July 2022 committee, the construction management plan and additional information has been submitted. As noted at the beginning of this report the application was deferred at the July 2022 committee for the following reasons:

1. Implications of proposed phasing plan

2. Lack of construction management plan details

15.9 The updated construction traffic management plan highlights that the proposed phasing is as previously presented in July 2022. However construction traffic routes and accesses will be as follows:

Phases 1 – 3 (1st floor of apartment block) – Access from Riverside Industrial Estate via Leigh Road, Avenue Road, New Borough Road, Riverside Industrial Estate.

Phase 3 – 5 - Access from Grenville Road via Leigh Road.

Additional information has also been provided in relation to construction traffic and vehicle movements as follows:

- **'Just in time' allocated delivery slots to reduce impact on surrounding road network**
- **Indicative table of construction traffic delivery schedule**
- **Vehicle turning provided within the site**
- **Restricting working hours as conditioned**
- **Wheel washing facilities on site**
- **Use of banksmen for movements**
- **Regular inspections of safety hoarding, scaffolding and signs**
- **Consultation with local residents.**

The Dorset Council Highways Team has reviewed the CTMP and have raised no objection.

15.10 The legal opinion submitted advises that it would be unreasonable for the Council not to agree to the routing proposed in the CTMP. The legal opinion notes:

'7. The condition was imposed in order to minimise the impact of construction traffic on the local road network and there is no basis on which the Council could properly conclude that the routing would have

any materially adverse impact on the highways network, let alone one that would justify refusal of the application. In this context, it is important to note that paragraph 111 of the NPPF states that development should only be prevented or refused on highways grounds if there would be an unacceptable impact on highway safety, or the residual cumulative impacts on the road network would be severe.

8. Given that the Highways Authority has no objection to the proposed routing, and given there is no evidence before the Council on which a contrary view could properly be reached it would be unreasonable in my view for the Council to refuse the application. The Site has to be accessed via some residential roads, whichever route is used and in my view there is no basis on which the Council could legitimately refuse to allow access from Grenville Road. If McCarthys had to go to appeal on this issue in my view there would be a strong basis for a costs award against the Council.'

The Dorset Council Legal Team have reviewed the legal opinion submitted and advised they agree where the access points have already been established via the original permission and though this section 73 application will act as a new permission, there has been no change in the proposals or the highway authorities stance which would justify a refusal.

- 15.11 While this application is to vary pre-occupation conditions set out in this report only and not to agree the proposed construction traffic management, concerns raised in relation to the impact of the proposed phasing at committee in July 2022 are acknowledged. As advised at the July Committee construction management is governed under the 'The Construction (Design and Management) Regulations 2015', which includes traffic routes and highways safety. Based on the additional information submitted, the continued lack of objection from the Highways Team and legal advice received, the proposed is considered acceptable. Therefore the conclusion and recommendation remain unchanged from the July 2022 report.***

Based on this, the proposed changes to conditions 3 and 4 are considered acceptable and comply with Policy KS12.

BIODIVERSITY

- 15.12** Policy ME1 of the Core Strategy states that the Core Strategy aims to protect, maintain, and enhance the condition of nature conservation sites, habitats and species. The approved application included a Biodiversity Mitigation Plan (BMP) dated 03/12/2020 and was endorsed by the Dorset Natural Environment Team (NET) on 9/12/2020.
- 15.13** This application seeks to vary condition 6 as follows:

6	<p>The development hereby approved shall not be occupied unless and until the protected species mitigation measures as detailed in the approved mitigation plan dated 9th December 2020 have been completed in full unless any modifications to the agreed mitigation plan as a result of the requirements of a European Protected Species Licence or the results of subsequent bat surveys have first been submitted to and agreed in writing by the Local Planning Authority.</p> <p>Thereafter approved mitigation measures shall be permanently maintained and retained in accordance with the approved details, unless otherwise first agreed in writing by the Local Planning Authority.</p>	<p><i>Each phase of the development as set out in Drawing SO-2621-04-AC-0122__Site</i></p> <p><i>Sequencing</i> hereby approved shall not be occupied unless and until the protected species mitigation measures as detailed in the approved mitigation plan dated 9th December 2020 have been completed in full.</p> <p>Thereafter approved mitigation measures shall be permanently maintained and retained in accordance with the approved details.</p>
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- 15.14 Changes to the condition only allow for the development to be built and occupied in phases and does not materially change the approved biodiversity plan. The Dorset Natural Environment Team have been consulted and raise no objection to the proposed. The proposed change to condition 6 is considered acceptable and complies with Policy ME1.

LANDSCAPING

- 15.15 Approved hard landscape materials include gravel, paving, resin bound gravel, poured rubber and asphalt. Approved boundary treatments include hedging to the south, east, west and the northern boundary backing on to Leigh Gardens. Wildflower grass will be provided adjacent to boundary hedging where possible. The existing closed board fence to Grenville Road properties to the north is retained. Approved landscaping was considered to be generally acceptable and complies with Policy HE2 subject to a condition regarding hard and soft landscaping.
- 15.16 This application seeks to vary condition 9 as follows:

9	All hard and soft landscape shall be carried out prior to the occupation of	<i>In each phase of the development as set out in Drawing SO-2621-04-AC-</i>
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	any part of the development and the planting carried out in the first planting season following completion of the development. Any planting found damaged, dead or dying in the first five years following their planting are to be duly replaced with appropriate species.	<i>0122_ _Site Sequencing</i> all hard and soft landscaping shall be carried out prior to the occupation of any part of the development and the planting carried out in the first planting season following completion of the development. Any planting found damaged, dead or dying in the first five years following their planting are to be duly replaced with appropriate species.
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- 15.17 Changes to the condition only allow for the development to be built and occupied in phases and does not materially change the approved landscape design. The proposed change to condition 9 is considered acceptable and complies with Policy HE2.

AMENITY

- 15.18 Policy HE2 of the Core Strategy states that new development should be compatible with or improve its surroundings in relation to nearby properties and general disturbance to amenity. Policy DES2 of the Local Plan states that developments will not be permitted which will either impose or suffer unacceptable impacts on or from existing or likely future development or land uses in terms of noise, smell, safety, health, lighting, disturbance, traffic or other pollution.
- 15.19 Third party concerns were raised in the previously approved application that the proposed will impact negatively on neighbouring amenity in terms of loss of light, loss of privacy, noise and pollution.
- 15.20 This application seeks to vary condition 19 as follows:

19	Prior to the first occupation of the dwellings hereby approved, the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3	Prior to the first occupation of the dwellings hereby approved, <i>in each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site Sequencing</i> , the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne
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	(1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed, and shall thereafter be retained and maintained in perpetuity.	Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3 (1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed, and shall thereafter be retained and maintained in perpetuity.
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- 15.21 Changes to the condition only allow for the development to be built and occupied in phases and does not materially change the provision of the acoustic fence to mitigate noise. The Dorset Council Environmental Health Officer has been consulted and raised no objection to the proposed subject to an appropriate condition that ensures the acoustic fence is installed prior to the occupation of phase 1 and phase 2. The condition imposed is amended as such:

Prior to the first occupation of the dwellings hereby approved in phase 1 and phase 2 of the development as set out in Drawing SO-2621-04-AC-0122_ Site Sequencing, the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3 (1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed in its entirety, and shall thereafter be retained and maintained in perpetuity.

With the above condition the proposed change to condition 19 is considered acceptable and complies with Policy ME1.

OTHER

- 15.22 Other matters considered under the approved application 3/21/1556/FUL are not affected by the proposed as follows:

Flood Risk	Acceptable – no changes to the approved design and layout
Housing mix	Acceptable – no changes to the approved housing mix
Affordable Housing	Acceptable – no changes to the approved affordable housing contributions

Impact on character of the area	Acceptable – no changes to the approved design and layout
Impact on heritage assets	Acceptable – no changes to the approved design and layout
Open Space	Acceptable – no changes to the approved design and layout
Trees	Acceptable – no changes to the approved design and layout
Servicing	Acceptable – no changes to the approved design and layout
Dorset Heathlands	Acceptable – no changes to the secured mitigation
Contaminated Land	Acceptable – no changes to the required conditions
Renewable Energy	Acceptable – no changes to the required conditions

16.0 Conclusion

(update in bold italics)

This assessment exercise has involved considering the acceptability of the proposal in relation to the Development Plan, taken as a whole, and all other materials considerations. All of the foregoing factors have also been considered in relation to the social, economic, and environmental benefits to be provided by the proposal.

It is considered that the proposal as amended to include a phasing plan and modified conditions is acceptable in relation to material planning considerations.

17.0 Recommendation

(update not required – no change)

A) Grant, subject to the completion of a legal agreement under section 106 of the Town and Country Planning Act 1990 (as amended) in a form to be agreed by the legal services manager to secure the following:

- Provision for the inclusion of PA P/VOC/2022/01598 in the original 106 agreement.

And the following conditions:

- Reason: This condition is required to be imposed by Section 91 of the Town and Country Planning Act 1990.

- SO-2620-03-AC-0101_P08 Block Plan
SO-2620-03-AC-0120_P09 Site Plan
SO-2620-03-AC-0310_REV P04 Proposed Site Elevations and Sections
SO-2621-03-AC-0311_P01_Proposed Site Sections
SO-2620-2621-03-DE-0600_P03 Levels Layout North Site
SO-2620-2621-03-DE-0601_P03 Levels Layout South Site
SO-2620-03-AC-0200_REV P02 RLP BLOCK Ground Floor
SO-2620-03-AC-0201_REV P02 RLP BLOCK First Floor
SO-2620-03-AC-0202_REV P03 RLP BLOCK Second Floor
SO-2620-03-AC-0203_REV P02 RLP BLOCK Roof Plan
SO-2620-03-AC-0300_REV P05 RLP BLOCK South and West Elevations
SO-2620-03-AC-0301_P05_North and East Elevations
SO-2620-03-AC-0260_REV P01 RLP Bungalow B01-a
SO-2620-03-AC-0261_REV P01 RLP Bungalow B01-b
SO-2620-03-AC-0262_REV P01 RLP Bungalow B01-c
SO-2620-03-AC-0263_REV P01 RLP Bungalow B01-d
SO-2620-03-AC-0264_REV P01 RLP Bungalow B01-e
SO-2620-03-AC-0265_REV P01 RLP Bungalow B01-f
SO-2620-03-AC-0266_REV P01 RLP Bungalow B01-g
SO-2620-03-AC-0267_REV P01 RLP Bungalow B02-a
SO-2620-03-AC-0268_REV P01 RLP Bungalow B02-b
SO-2620-03-AC-0269_REV P01 RLP Bungalow B02-c
SO-2620-03-AC-0270_REV P01 RLP Bungalow B02-d
SO-2620-03-AC-0271_REV P01 RLP Bungalow B03-a
SO-2620-03-AC-0272_REV P01 RLP Bungalow B03-b
SO-2620-03-AC-0273_REV P01 RLP Chalet C0-1a
SO-2620-03-AC-0274_REV P01 RLP Bungalow C01-b
SO-2620-03-AC-0275_REV P01 RLP Chalet C01-c
SO-2620-03-AC-0276_REV P01 RLP Chalet C01-d
SO-2620-03-AC-0277_REV P03 H01
SO-2620-03-AC-0279_REV P03 H02-a
SO-2620-03-AC-0280_REV P03 H02-b
SO-2602-03-AC-0151_REV P03 Garden shed & garden store
SO-2620-03-AC-0252_REV P02 Wellness Centre
ELECTRIC SUBSTATION BUILDING Brick Construction Details-DWG-020
1156-KC-XX-YTREE-TTP01 REV B Tree Protection Plan
SO-2620 2621-03-DE-0500 REV P03 Drainage Layout North Site
SO-2620 2621-03-DE-0501 REV P03 Drainage Layout South Site

SO-2620 2621-02-DE-0001 Wimborne Market Flood Risk Assessment P02 Part 1-3.pdf MAY 2021

50329 Wimborne_Air Quality Note_Draft

NOISE ASSESSMENT R8808-2 Rev 0 Wimborne Market - Noise Assessment APRIL 2021

SO-2621-04-AC-0122__Site Sequencing

Reason: For the avoidance of doubt and in the interests of proper planning.

3. **Before each phase of the development as set out in Drawing SO-2621-04-AC-0122__Site Sequencing** is occupied or utilised the first 10.00 metres of each vehicular access, measured from the rear edge of the highway (excluding the vehicle crossing – see the Informative Note below), must be laid out and constructed to a specification submitted to and approved in writing by the Planning Authority.

Reason: To ensure that a suitably surfaced and constructed access to the site is provided that prevents loose material being dragged and/or deposited onto the adjacent carriageway causing a safety hazard.

4. **Before each phase of the development as set out in Drawing SO-2621-04-AC-0122__Site Sequencing** is occupied or utilised the access, geometric highway layout, turning and parking areas shown on Drawing Number 0120 P09 must be constructed,. Thereafter, these must be maintained, kept free from obstruction and available for the purposes specified.

Reason: To ensure the proper and appropriate development of the site.

5. Before the development hereby approved commences a Construction Method Statement (CMS) Construction Environmental Management Plan (CEMP) must be submitted to and approved in writing by the Planning Authority. The CMS & CEMP must include:

- the parking of vehicles of site operatives and visitors
- loading and unloading of plant and materials
- storage of plant and materials used in constructing the development
- delivery, demolition and construction working hours
- the use of plant and machinery
- wheel washing and vehicle wash-down and disposal of resultant dirty water - oils/chemicals and materials
- the use and routing of heavy plant and vehicles
- the location and form of work and storage areas and compounds
- the control and removal of spoil and wastes.

The approved CMS & CMP shall be adhered to throughout the construction period for the development.

Reason: To minimise the likely impact of construction traffic on the surrounding highway network.

6. **Each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site Sequencing** hereby approved shall not be occupied unless and until the protected species mitigation measures as detailed in the approved mitigation plan dated 9th December 2020 have been completed in full.

Thereafter approved mitigation measures shall be permanently maintained and retained in accordance with the approved details.

Reason: This information is required prior to the commencement of development to ensure that bat/barn owl species are protected and their habitat enhanced, in accordance with the Wildlife and Countryside Act 1981 as amended, the Conservation of Habitats and Species Regulations 2010 and policy ME1 of the Christchurch and East Dorset Core Strategy.

7. No development above damp proof course (DPC) shall take place until details and samples of all external facing and roofing materials have been provided on site and approved in writing by the Local Planning Authority (LPA). All works shall be undertaken strictly in accordance with the details as approved.

Reason: This information is required prior to above ground work commencing to ensure satisfactory visual relationship of the new development to the existing. This decision has also had regard to Policies HE2 and HE3 of the Local Plan and Government Guidance contained in the National Planning Policy Framework.

8. Notwithstanding landscaping details submitted in drawing 'SO-26202621-03-LA-MCS655-Drg 01_P12 Landscape Proposals-CF', no development above damp proof course (DPC) shall take place until full updated details of hard and soft landscape works have been submitted to and approved in writing by the Local Planning Authority (LPA). These details shall include full details of structural tree pits (tree Bunker or Silvacell or similar); details of boundary planting; and schedules of plants (noting species, plant sizes and proposed numbers/densities where appropriate). All works shall be undertaken strictly in accordance with the details as approved and maintained as such.

Reason: This information is required prior to above ground work commencing as the long term establishment, maintenance and landscaping of the site is necessary to preserve the amenity of the locality and biodiversity. This decision has also had regard to Policies HE2 and HE3 of the Local Plan and Government Guidance contained in the National Planning Policy Framework.

9. **In each phase of the development as set out in Drawing SO-2621-04-AC-0122_ _Site Sequencing** all hard and soft landscape shall be carried out prior

to the occupation of any part of the development and the planting carried out in the first planting season following completion of the development. Any planting found damaged, dead or dying in the first five years following their planting are to be duly replaced with appropriate species.

Reason: To ensure the long term establishment, maintenance and landscaping of the site to preserve the amenity of the locality and biodiversity. This decision has also had regard to Policies HE2 and HE3 of the Local Plan and Government Guidance contained in the National Planning Policy Framework.

10. No construction work in relation to the development, including preparation prior to operations, shall take place other than between the hours of 08.00 hours to 18.00 hours Monday to Friday and 09.00 hours to 13.00 hours on Saturdays and at no time on Sundays or Public or Bank Holidays.

Reason: To safeguard the amenity of existing residents having regard to Local Plan Policy HE2.

11. Notwithstanding drainage information submitted , SO-2620/2621-03-DE-0500 P03 and SO-2620/2621-03-DE-0501 P03, no development shall take place until a detailed surface water management scheme for the site, based upon the hydrological and hydrogeological context of the development, and including clarification of how surface water is to be managed during construction, has been submitted to, and approved in writing by the local planning authority. The surface water scheme shall be fully implemented in accordance with the submitted details before the development is completed.

Reason: To prevent the increased risk of flooding, to improve and protect water quality, and to improve habitat and amenity.

12. No development shall take place until details of maintenance & management of both the surface water sustainable drainage scheme and any receiving system have been submitted to and approved in writing by the Local Planning Authority. The scheme shall be implemented and thereafter managed and maintained in accordance with the approved details. These should include a plan for the lifetime of the development, the arrangements for adoption by any public body or statutory undertaker, or any other arrangements to secure the operation of the surface water drainage scheme throughout its lifetime.

Reason: To ensure future maintenance of the surface water drainage system, and to prevent the increased risk of flooding.

13. All works relating to site levels and finished floor levels shall be undertaken strictly in accordance with the details as set out in drawings SO-2620-2621-03-DE-0601 P03 and SO-2620-2621-03-DE-0600 P03.

Reason: To ensure details of the proposal having regard to the existing site levels, flood risk mitigation and those adjacent hereto.

14. No development above damp proof course (DPC) shall take place until details have been submitted to and approved in writing by the Local Planning Authority that cover the following matters:

- how the development shall achieve at least 10% of the total regulated energy (used for space heating, hot water provision, fixed lighting and ventilation) used in the dwellings in each phase from renewable sources,;
- that options for district heating, and/or power facilities to serve the development have been investigated;
- where it is possible to do so the development should be connected to a district heating and/or power facility in accordance with a scheme to be submitted to and agreed in writing by the Local Planning Authority.

The scheme shall be implemented in accordance with the agreed details.

Reason: To help meet the UK's carbon emissions targets and comply with Policy ME4 of the Christchurch and East Dorset Core Strategy.

15. No development above damp proof course (DPC) shall take place until a scheme for water efficiency has been submitted to and approved in writing by the Local Planning Authority. The scheme should demonstrate a standard of a maximum of 110 litres per person per day is applied for all residential development. The scheme shall be implemented in accordance with the agreed details.

Reason: This condition contributes to sustainable development and meeting the demands of climate change. Increased water efficiency for all new developments also enables more growth with the same water resources.

16. Notwithstanding the Preliminary Risk Assessment report submitted, 5007900-RDG-XX-ST-DOC-C-00GCA01 (Nov 2020), prior to the commencement of development a scheme shall be submitted to the Local Planning Authority (LPA) to deal with potential contamination of the site. Such scheme shall include the following actions and reports, which must provide and disclose all relevant information and be carried out by appropriately qualified consultant(s):

- (a) A Field Investigation (site investigations) report which must characterise and identify the extent of contamination, identify hazard sources, pathways and receptors and develop a conceptual model of the site for purposes of risk assessment. A Detailed Quantitative Risk Assessment based on the information contained in the Preliminary Risk Assessment, will be required where the Preliminary Risk Assessment or Field Investigation report set out that contamination may be present in, on or near the proposed development area.

(b) No works shall commence on site until the Local Planning Authority has

- i. confirmed in writing whether or not intrusive site investigation work is required and
- ii. if it is required the sampling strategy for the intrusive site investigation work to the Local Planning Authority for approval in writing and
- iii. the intrusive site investigation work must be carried out before any works commence on site.

(c) Where contamination is found which the Local Planning Authority has confirmed in writing requires remediation, a detailed Remediation Strategy, including effective measures to avoid risk to future and neighbouring occupiers, the water environment and any other sensitive receptors when the site is developed, shall be submitted to the Local Planning Authority. Any measures or works recommended in the Remediation Strategy, shall require approval to be obtained in writing from the Local Planning Authority.

(d) No development shall occur until the measures and/or works approved in the Remediation Strategy have been implemented in accordance with the Remediation Strategy to the satisfaction of the Local Planning Authority prior to the commencement of development unless otherwise agreed in writing by the Local Planning Authority.

(e) If, during works on site, contamination is encountered which has not previously been identified, no further works shall take place until the additional contamination has been fully assessed and a Further Remediation Strategy which contains the same detail as for the Remediation Strategy at paragraph (d) has been submitted to and approved by the Local Planning Authority in writing.

(f) On completion of all the works detailed in the agreed Remediation Strategy and/or the Further Remediation Strategy, a Remediation Verification Report must then be completed and submitted to the LPA by the persons who carried out the remediation work confirming that they have supervised all the agreed remediation actions and confirming that all works as specified and agreed have been carried out to the point of completion. No development shall commence until the LPA is in receipt of said Remediation Verification Report and has confirmed in writing that it is satisfied with the contents of the statement and the standard of work completed.

Reason: This information is required prior to commencement to safeguard the amenity of the locality and future residents in accordance with of the Local Plan and Government Guidance contained in the National Planning Policy Framework.

17. Prior to the commencement of installation of externally mounted plant, details of any externally mounted plant (electrical substation and commercial kitchen extraction system) shall be submitted to the Local Planning Authority (LPA) along with a noise assessment such as that conducted in accordance with BS4142:2014 (Methods for rating and assessing industrial and commercial

sound) and/or its subsequent amendments. The assessment shall be submitted to and approved in writing by the Local Planning Authority. The agreed scheme (together with any required measures) shall be installed to the agreed specification prior to the first use, and maintained and operated in that condition thereafter.

Reason: In the interests of amenity and in accordance with Policy DES2 of the East Dorset Local Plan.

18. Prior to the commencement of installation of the commercial kitchen extraction system, a scheme containing full details of the arrangements for internal air extraction, odour control, and discharge to atmosphere from cooking operations, including any external ducting and flues, shall be submitted to and approved in writing by the Local Planning Authority (LPA) along with an appropriate odour assessment. The works detailed in the approved scheme shall be installed in their entirety before the use hereby permitted is commenced. The equipment shall thereafter be maintained in accordance with the manufacturer's instructions and operated at all times when cooking is being carried out.

Reason: In the interests of amenity and in accordance with Policy DES2 of the East Dorset Local Plan.

19. Prior to the first occupation of the dwellings hereby approved, **in phase 1 and phase 2 of the development as set out in Drawing SO-2621-04-AC-0122_ Site Sequencing**, the acoustic fence to be located along the site's southern boundary, as detailed in the submitted document "Proposed Residential Development Wimborne Market, Noise Impact Assessment Technical Report : R00808-2 Rev 0, Date: 16th April 2021" paragraph 5.3 (1.8m high, surface density 12 kg/m2, no holes or gaps), shall be fully constructed in its entirety, and shall thereafter be retained and maintained in perpetuity.

Reason: In the interests of amenity and in accordance with Policy HE2 and DES2 of the East Dorset Local Plan.

20. The erection of fencing for the protection of any retained tree shall be undertaken in accordance with the approved plans and particulars set out in 1156-KC-XX-YTREE-TPP01 Rev B before any equipment, machinery or materials are brought on to the site for the purposes of the development, and shall be maintained until all equipment, machinery and surplus materials have been removed from the site. Nothing shall be stored or placed in any area fenced in accordance with this condition and the ground levels within those areas shall not be altered, nor shall any excavation be made, without the written consent of the Local Planning Authority.

Reason: In order to prevent damage during construction to trees that are shown to be retained on the site

21. The bungalows/chalets and apartments to be erected as part of the Development hereby permitted shall be occupied only by:

- (i) person(s) aged 65 or over in the case of approved bungalows/chalets; or
- (ii) person(s) aged 70 or over in the case of approved apartments; or
- (iii) person(s) qualifying for personal care due to age, illness or disability; or
- (iv) a person living as part of a single household with a person falling within category (i), (ii) or (iii); or
- (v) a person who was living as part of a single household with a person falling within category (i), (ii) or (iii) who has since died.

Occupants of the approved dwellings shall be able to access at least 1 hour of non-regulated care per week.

Reason: To ensure the approved development is occupied by and maintained with the proposed restriction given the need for specialist accommodation for vulnerable people and where approved parking is specific to age restricted development in accordance with Policies LN6 and KS12 of the Christchurch and East Dorset Core Strategy.

Informatives:

1. The vehicle crossing serving this proposal (that is, the area of highway land between the nearside carriageway edge and the site's road boundary) must be constructed to the specification of the Highway Authority in order to comply with Section 184 of the Highways Act 1980. The applicant should contact Dorset Highways by telephone at 01305 221020, by email at dorsethighways@dorsetcouncil.gov.uk, or in writing at Dorset Highways, Dorset Council, County Hall, Dorchester, DT1 1XJ, before the commencement of any works on or adjacent to the public highway
2. As the new road layout does not meet with the Highway Authority's road adoption standards or is not offered for public adoption under Section 38 of the Highways Act 1980, it will remain private and its maintenance will remain the responsibility of the developer, residents or housing company.
3. The Environment Agency Advise that developers should:
 - Follow the risk management framework provided in Land Contamination: Risk Management, when dealing with land affected by contamination
 - Refer to EA Guiding principles for land contamination for the type of information that we require in order to assess risks to controlled waters from the site - the local authority can advise on risk to other receptors, such as human health

- Consider using the National Quality Mark Scheme for Land Contamination Management which involves the use of competent persons to ensure that land contamination risks are appropriately managed
- Refer to the contaminated land pages on gov.uk for more information

4. The CL:AIRE Definition of Waste: Development Industry Code of Practice (version 2) provides operators with a framework for determining whether or not excavated material arising from site during remediation and/or land development works is waste or has ceased to be waste. Under the Code of Practice:
 - excavated materials that are recovered via a treatment operation can be reused on-site providing they are treated to a standard such that they are fit for purpose and unlikely to cause pollution
 - treated materials can be transferred between sites as part of a hub and cluster project
 - some naturally occurring clean material can be transferred directly between sites

Developers should ensure that all contaminated materials are adequately characterised both chemically and physically, and that the permitting status of any proposed on-site operations are clear. If in doubt, the Environment Agency should be contacted for advice at an early stage to avoid any delays.

5. Non-regulated care requirements set out in condition 21 are related to this permission only. This requirement is not the Council's definition of minimum care required for extra care development.
6. This permission is subject to an agreement dated 31.01.2022, made pursuant to Section 106 of the Town and Country Planning Act 1990 between (1) JOHN JAMES GEORGE, ESTELLE VALERIE GEORGE AND JAMES BRENDON GEORGE (2) JAMES BRENDON GEORGE (3) MCCARTHY & STONE RETIREMENT LIFESTYLES LIMITED (4) LLOYDS BANK PLC AND (5) DORSET COUNCIL

B) Refuse permission for the reasons set out below if the agreement is not completed by 20 January 2023 or such extended time as agreed by the Head of Planning.

Background Documents:

Case Officer: Naomi Shinkins

NB For full details of all papers submitted with this application please refer to the relevant Public Access pages on the council's website.

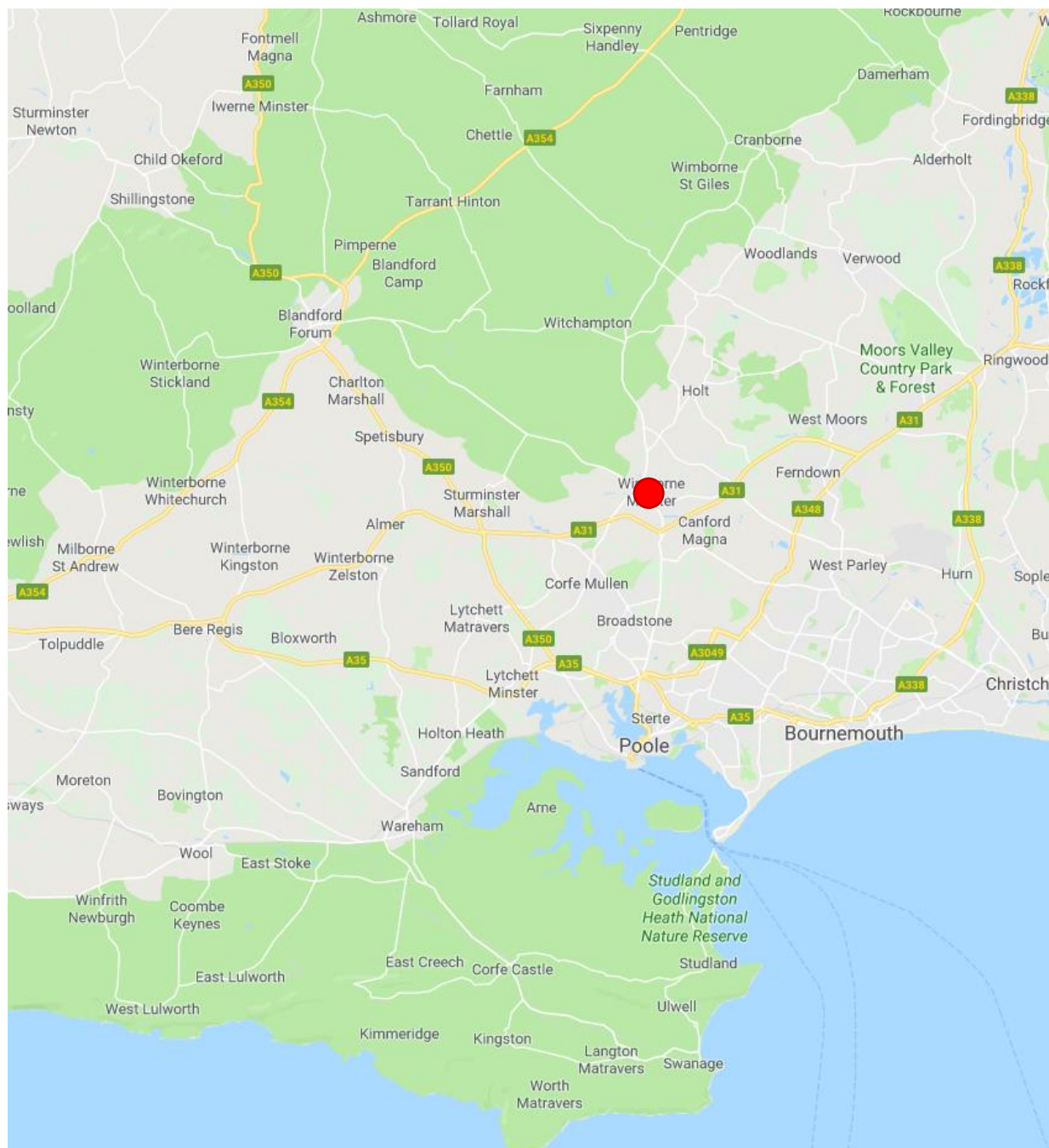
The conditions set out in the report may be subject to such reasonable change as is necessary to ensure accuracy and enforceability.

Approximate Site Location 

Application reference: 3/21/1556/FUL

Site address: WIMBORNE MARKET, STATION TERRACE, WIMBORNE MINSTER

Proposal: Redevelopment of Wimborne Market to continuing care community comprising of 67 age restricted apartments, 26 age restricted bungalows, 6 age restricted chalet bungalows, one wellness centre, 9 open market houses, parking , highway improvements and pedestrian link (description amended 24.09.2021 as agreed to include dwelling numbers)



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